



## HOWDEN TOWN COUNCIL

### STANDING ORDERS

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Standing orders that are in **bold** type contain legal and statutory requirements

***These Standing Orders were adopted by the Council as its Meeting held on 19<sup>th</sup> May 2020***

## **1. Rules of debate at meetings**

- 1.1 Motions on the agenda shall be considered in the order that they appear unless the order is changed at the discretion of the chairman of the meeting.
- 1.2 A motion (including an amendment) shall not be progressed unless it has been moved and seconded.
- 1.3 A motion on the agenda that is not moved by its proposer may be treated by the chairman of the meeting as withdrawn.
- 1.4 If a motion (including an amendment) has been seconded, it may be withdrawn by the proposer only with the consent of the seconder and the meeting.
- 1.5 An amendment is a proposal to remove or add words to a motion. It shall not negate the motion.
- 1.6 If an amendment to the original motion is carried, the original motion (as amended) becomes the substantive motion upon which further amendment(s) may be moved.
- 1.7 An amendment shall not be considered unless early verbal notice of it is given at the meeting and, if requested by the chairman of the meeting, is expressed in writing to the chairman.
- 1.8 A councillor may move an amendment to his own motion if agreed by the meeting. If a motion has already been seconded, the amendment shall be with the consent of the seconder and the meeting.
- 1.9 If there is more than one amendment to an original or substantive motion, the amendments shall be moved in the order directed by the chairman.
- 1.10 Subject to standing order 1.11 below, only one amendment shall be moved and debated at a time, the order of which shall be directed by the chairman of the meeting.
- 1.11 One or more amendments may be discussed together if the chairman of the meeting considers this expedient but each amendment shall be voted upon separately.
- 1.12 A councillor may not move more than one amendment to an original or substantive motion.
- 1.13 The mover of an amendment has no right of reply at the end of debate on it.
- 1.14 Where a series of amendments to an original motion are carried, the mover of the original motion shall have a right of reply either at the end of debate of the first amendment or at the very end of debate on the final substantive motion immediately before it is put to the vote.

- 1.15 Unless permitted by the chairman of the meeting, a councillor may speak once in the debate on a motion except:
- 1.15.1 to speak on an amendment moved by another councillor;
  - 1.15.2 to move or speak on another amendment if the motion has been amended since he last spoke;
  - 1.15.3 to make a point of order;
  - 1.15.4 to give a personal explanation; or
  - 1.15.5 in exercise of a right of reply.
- 1.16 During the debate of a motion, a councillor may interrupt only on a point of order or a personal explanation and the councillor who was interrupted shall stop speaking. A councillor raising a point of order shall identify the standing order which he considers has been breached or specify the other irregularity in the proceedings of the meeting he is concerned by.
- 1.17 A point of order shall be decided by the chairman of the meeting and his decision shall be final.
- 1.18 When a motion is under debate, no other motion shall be moved except:
- 1.18.1 to amend the motion;
  - 1.18.2 to proceed to the next business;
  - 1.18.3 to adjourn the debate;
  - 1.18.4 to put the motion to a vote;
  - 1.18.5 to ask a person to be no longer heard or to leave the meeting;
  - 1.18.6 to refer a motion to a committee for consideration;
  - 1.18.7 to exclude the public and press;
  - 1.18.8 to adjourn the meeting; or
  - 1.18.9 to suspend particular standing order(s) excepting those which reflect mandatory statutory (or legal) requirements.
- 1.19 Before an original or substantive motion is put to the vote, the chairman of the meeting shall be satisfied that the motion has been sufficiently debated and that the mover of the motion under debate has exercised or waived his right of reply.
- 1.20 Excluding motions moved under standing order 1.18 above, the contributions or speeches by a councillor shall relate only to the motion under discussion and shall not exceed 5 minutes without the consent of the chairman of the meeting.

## **2. Disorderly conduct at meetings**

- 2.1 No person shall obstruct the transaction of business at a meeting or behave offensively or improperly. If this standing order is ignored, the chairman of the meeting shall request such person(s) to moderate or improve their conduct.
- 2.2 If person(s) disregard the request of the chairman of the meeting to moderate or improve their conduct, any councillor or the chairman of the meeting may move that the person be no longer heard or excluded from the meeting. The motion, if seconded, shall be put to the vote without discussion.
- 2.3 If a resolution made under standing order 2.2 above is ignored, the chairman of the meeting may take further reasonable steps to restore order or to progress the meeting. This may include temporarily suspending or closing the meeting.

### **3. Meetings generally**

- **F** Full Council meetings
- **C** Committee meetings

- F 3.1 Meetings shall not take place in premises which at the time of the meeting are used for the supply of alcohol, unless no other premises are available free of charge or at a reasonable cost.**
- F 3.2 The minimum three clear days for notice of a meeting does not include the day on which notice was issued, the day of the meeting, a Sunday, a day of the Christmas break, a day of the Easter break or of a bank holiday or a day appointed for public thanksgiving or mourning.**
- C 3.3 The minimum three clear days' public notice of a meeting does not include the day on which the notice was issued or the day of the meeting.**
- F C 3.4 Meetings shall be open to the public unless their presence is prejudicial to the public interest by reason of the confidential nature of the business to be transacted or for other special reasons. The public's exclusion from part or all of a meeting shall be by a resolution which shall give reasons for the public's exclusion.**
- 3.5 Members of the public may make representations, answer questions and give evidence at a meeting which they are entitled to attend in respect of the business on the agenda.
- 3.6 The period of time designated for public participation at a meeting in accordance with standing order 3.5 above shall not exceed 15 minutes unless directed by the chairman of the meeting.
- 3.7 Subject to standing order 3.6 above, a member of the public shall not speak for more than 5 minutes unless directed by the chairman of the meeting.
- 3.8 In accordance with standing order 3.5 above, a question shall not require a response at the meeting nor start a debate on the question. The chairman of the meeting may direct that a written or oral response be given.

- 3.9 A person shall raise his hand when requesting to speak and stand when speaking (except when a person has a disability or is likely to suffer discomfort). The chairman of the meeting may at any time permit a person to be seated when speaking.
- 3.10 A person who speaks at a meeting shall direct his comments to the chairman of the meeting.
- 3.11 Only one person is permitted to speak at a time. If more than one person wants to speak, the chairman of the meeting shall direct the order of speaking.
- F C 3.12 Subject to standing order 3.13, a person who attends a meeting is permitted to report on the meeting whilst the meeting is open to the public. To “report” means to film, photograph, make an audio recording of meeting proceedings, use any other means for enabling persons not present to see or hear the meeting as it takes place or later or to report or to provide oral or written commentary about the meeting so that the report or commentary is available as the meeting takes place or later to persons not present.**
- F C 3.13 A person present at a meeting may not provide an oral report or oral commentary about a meeting as it takes place without permission.**
- F 3.14 The press shall be provided with reasonable facilities for the taking of their report of all or part of a meeting at which they are entitled to be present.**
- F 3.15 Subject to standing orders which indicate otherwise, anything authorised or required to be done by, to or before the Chairman of the Council may in his absence be done by, to or before the Vice-Chairman of the Council (if there is one).**
- F 3.16 The Chairman of the council, if present, shall preside at a meeting. If the Chairman is absent from a meeting, the Vice-Chairman, if present, shall preside. If both the Chairman and the Vice-Chairman are absent from a meeting, a councillor as chosen by the councillors present at the meeting shall preside at the meeting.**
- F C 3.17 Subject to a meeting being quorate, all questions at a meeting shall be decided by a majority of the councillors or non-councillors with voting rights present and voting.**
- F C 3.18 The chairman of a meeting may give an original vote on any matter put to the vote, and in the case of an equality of votes may exercise his casting vote whether or not he gave an original vote.**

See standing orders 5.9 and 5.10 below for the different rules that apply in the election of the Chairman of the Council at the annual meeting of the council.

- 3.19 Unless standing orders provide otherwise, voting on a question shall be by a show of hands. At the request of a councillor, the voting on any question shall be recorded so as to show whether each councillor present and voting gave his vote for or against that question. Such a**

request shall be made before moving on to the next item of business on the agenda.

- 3.20 The minutes of a meeting shall include an accurate record of the following:
- 3.20.1 the time and place of the meeting;
  - 3.20.2 the names of councillors present and absent;
  - 3.20.3 interests that have been declared by councillors and non-councillors with voting rights;
  - 3.20.4 the grant of dispensations (if any) to councillors and non-councillors with voting rights;
  - 3.20.5 whether a councillor or non-councillor with voting rights left the meeting when matters that they held interests in were being considered;
  - 3.20.6 if there was a public participation session; and
  - 3.20.7 the resolutions made.

**F C 3.21 A councillor or a non-councillor with voting rights who has a disclosable pecuniary interest or another interest as set out in the council's code of conduct in a matter being considered at a meeting is subject to statutory limitations or restrictions under the code on his right to participate and vote on that matter.**

**F 3.22 No business may be transacted at a meeting unless at least one-third of the whole number of members of the council are present and in no case shall the quorum of a meeting be less than three.**

See standing order 4.4.7 below for the quorum of a committee meeting.

**F C 3.23 If a meeting is or becomes inquorate no business shall be transacted and the meeting shall be closed. The business on the agenda for the meeting shall be adjourned to another meeting.**

3.24 A meeting shall not exceed a period of 2 hours.

#### **4. Committees**

**4.1 Unless the council determines otherwise, a committee may appoint a working group whose terms of reference and members shall be determined by the committee.**

**4.2 The members of a committee may include non-councillors unless it is a committee which regulates and controls the finances of the council.**

**4.3 Unless the council determines otherwise, all the members of an advisory committee and working group of the advisory committee may be non-councillors.**

- 4.4 The council may appoint standing committees or other committees as may be necessary, and:
- 4.4.1 shall determine their terms of reference;
  - 4.4.2 shall determine the number and time of the ordinary meetings of a standing committee up until the date of the next annual meeting of full council;
  - 4.4.3 shall permit a committee, other than in respect of the ordinary meetings of a committee, to determine the number and time of its meetings;
  - 4.4.4 shall, subject to standing orders 4.4.2 and 4.4.3 above, appoint and determine the terms of office of members of such a committee;
  - 4.4.5 may, subject to standing orders 4.4.2 and 4.4.3 above, appoint and determine the terms of office of the substitute members to a committee whose role is to replace the ordinary members at a meeting of a committee if the ordinary members of the committee confirm to the Proper Officer 3 days before the meeting that they are unable to attend;
  - 4.4.6 shall, after it has appointed the members of a standing committee, appoint the chairman of the standing committee;
  - 4.4.7 shall permit a committee other than a standing committee, to appoint its own chairman at the first meeting of the committee.
  - 4.4.8 shall determine the place, notice requirements and quorum for a meeting of a committee and working group which shall be no less than three;
  - 4.4.9 shall determine if the public may participate at a meeting of a committee;
  - 4.4.10 shall determine if the public and press are permitted to attend the meetings of a working group and also the advance public notice requirements, if any, required for the meetings of a working group;
  - 4.4.11 shall determine if the public may participate at a meeting of a working group that they are permitted to attend; and
  - 4.4.12 may dissolve a committee.

## **5. Ordinary council meetings**

- 5.1 **In an election year, the annual meeting of the council shall be held on or within 14 days following the day on which the new councillors elected take office.**
- 5.2 **In a year which is not an election year, the annual meeting of a council shall be held on such day in May as the council may direct.**
- 5.3 **If no other time is fixed, the annual meeting of the council shall take place at 7pm.**

- 5.4 **In addition to the annual meeting of the council, at least three other ordinary meetings shall be held in each year on such dates and times as the council directs.**
- 5.5 **The first business conducted at the annual meeting of the council shall be the election of the Chairman and Vice-Chairman (if any) of the Council.**
- 5.6 **The Chairman of the Council, unless he has resigned or becomes disqualified, shall continue in office and preside at the annual meeting until his successor is elected at the next annual meeting of the council.**
- 5.7 **The Vice-Chairman of the Council, if any, unless he resigns or becomes disqualified, shall hold office until immediately after the election of the Chairman of the Council at the next annual meeting of the council.**
- 5.8 **In an election year, if the current Chairman of the Council has not been re-elected as a member of the council, he shall preside at the meeting until a successor Chairman of the Council has been elected. The current Chairman of the Council shall not have an original vote in respect of the election of the new Chairman of the Council but must give a casting vote in the case of an equality of votes.**
- 5.9 **In an election year, if the current Chairman of the Council has been re-elected as a member of the council, he shall preside at the meeting until a new Chairman of the Council has been elected. He may exercise an original vote in respect of the election of the new Chairman of the Council and must give a casting vote in the case of an equality of votes.**
- 5.10 Following the election of the Chairman of the Council and Vice-Chairman (if any) of the Council at the annual meeting of the council, the business of the annual meeting shall include:
- 5.10.1 **In an election year, delivery by the Chairman of the Council and councillors of their acceptance of office forms unless the council resolves for this to be done at a later date. In a year which is not an election year, delivery by the Chairman of the Council of his acceptance of office form unless the council resolves for this to be done at a later date;**
- 5.10.2 Confirmation of the accuracy of the minutes of the last meeting of the council;
- 5.10.3 Receipt of the minutes of the last meeting of a committee;
- 5.10.4 Consideration of the recommendations made by a committee;
- 5.10.5 Review of delegation arrangements to committees, sub-committees, staff and other local authorities;
- 5.10.6 Review of the terms of reference for committees;
- 5.10.7 Appointment of members to existing committees;

- 5.10.8.1 Appointment of any new committees in accordance with standing order 4 above;
- 5.10.8.2 Review of arrangements (including legal agreements) with other local authorities, not-for-profit bodies and businesses.
- 5.10.9 Review of representation on or work with external bodies and arrangements for reporting back;
- 5.10.10 In an election year, to make arrangements with a view to the Council becoming eligible to exercise the general power of competence in the future;
- 5.10.11 Review of inventory of land and other assets including buildings and office equipment;
- 5.10.12 Confirmation of arrangements for insurance cover in respect of all insurable risks;
- 5.10.13 Review of the Council's and/or staff subscriptions to other bodies;
- 5.10.14 Review of the Council's complaints procedure;
- 5.10.15 Review of the Council's policies, procedures and practices in respect of its obligations under freedom of information and data protection legislation (*see also standing orders 11, 20 and 21*);
- 5.10.16 Review of the Council's policy for dealing with the press/media;
- 5.10.17 Review of the Council's employment policies and procedures;
- 5.10.18 Review of the Council's expenditure incurred under s.137 of the Local Government Act 1972 or the general power of competence.
- 5.10.19 Determining the time and place of ordinary meetings of the Council up to and including the next annual meeting of the Council.

## **6. Extraordinary meetings of the council and committees**

- 6.1 **The Chairman of the Council may convene an extraordinary meeting of the council at any time.**
- 6.2 **If the Chairman of the Council does not or refuses to call an extraordinary meeting of the council within seven days of having been requested in writing to do so by two councillors, any two councillors may convene an extraordinary meeting of the council. The public notice giving the time, place and agenda for such a meeting must be signed by the two councillors.**
- 6.3 The chairman of a committee may convene an extraordinary meeting of the committee at any time.
- 6.4 If the chairman of a committee does not or call an extraordinary meeting within 7 days of having been requested by to do so by a quarter of the

members of the committee, any 3 members of the committee may convene an extraordinary meeting of a committee.

## **7. Previous resolutions**

- 7.1 A resolution shall not be reversed within six months except either by a special motion, which requires written notice by at least 3 councillors to be given to the Proper Officer in accordance with standing order 9 below, or by a motion moved in pursuance of the recommendation of a committee or a sub-committee.
- 7.2 When a motion moved pursuant to standing order 7.1 above has been disposed of, no similar motion may be moved within a further six months.

## **8. Voting on appointments**

- 8.1 Where more than two persons have been nominated for a position to be filled by the council and none of those persons has received an absolute majority of votes in their favour, the name of the person having the least number of votes shall be struck off the list and a fresh vote taken. This process shall continue until a majority of votes is given in favour of one person. A tie in votes may be settled by the casting vote exercisable by the chairman of the meeting.

## **9. Motions for a meeting that require written notice to be given to the Proper Officer**

- 9.1 A motion shall relate to the responsibilities of the meeting which it is tabled for and in any event shall relate to the performance of the council's statutory functions, powers and obligations or an issue which specifically affects the council's area or its residents.
- 9.2 No motion may be moved at a meeting unless it is on the agenda and the mover has given written notice of its wording to the Proper Officer at least 5 clear days before the meeting. Clear days do not include the day of the notice or the day of the meeting.
- 9.3 The Proper Officer may, before including a motion on the agenda received in accordance with standing order 9.2 above, correct obvious grammatical or typographical errors in the wording of the motion.
- 9.4 If the Proper Officer considers the wording of a motion received in accordance with standing order 9.2 above is not clear in meaning, the motion shall be rejected until the mover of the motion resubmits it in writing to the Proper Officer so that it can be understood at least 4 clear days before the meeting.
- 9.5 If the wording or subject of a proposed motion is considered improper, the Proper Officer shall consult with the chairman of the forthcoming meeting or, as the case may be, the councillors who have convened the meeting, to consider whether the motion shall be included in the agenda or rejected.
- 9.6 The decision of the Proper Officer as to whether or not to include the motion on the agenda shall be final.

- 9.7 Motions received shall be recorded and numbered in the order that they are received.
- 9.8 Motions rejected shall be recorded with an explanation by the Proper Officer of the reason for rejection.

## **10. Motions at a meeting that do not require written notice**

- 10.1 The following motions may be moved at a meeting without written notice to the Proper Officer;
- 10.1.1 to correct an inaccuracy in the draft minutes of a meeting;
  - 10.1.2 to move to a vote;
  - 10.1.3 to defer consideration of a motion;
  - 10.1.4 to refer a motion to a particular committee or sub-committee;
  - 10.1.5 to appoint a person to preside at a meeting;
  - 10.1.6 to change the order of business on the agenda;
  - 10.1.7 to proceed to the next business on the agenda;
  - 10.1.8 to require a written report;
  - 10.1.9 to appoint a committee or working group and their members;
  - 10.1.10 to extend the time limits for speaking;
  - 10.1.11 to exclude the press and public from a meeting in respect of confidential or sensitive information which is prejudicial to the public interest;
  - 10.1.12 to not hear further from a councillor or a member of the public;
  - 10.1.13 to exclude a councillor or member of the public for disorderly conduct;
  - 10.1.14 to temporarily suspend the meeting;
  - 10.1.15 to suspend a particular standing order (unless it reflects mandatory statutory requirements);
  - 10.1.16 to adjourn the meeting; or
  - 10.1.17 to close a meeting.

## **11. Management of Information**

*See also standing order 20*

- 11.1 **The Council shall have in place and keep under review, technical and organisational measures to keep secure information (including personal data) which it holds in paper and electronic form. Such arrangements shall include deciding who has access to personal data and encryption**

**of personal data.**

- 11.2 **The Council shall have in place, and keep under review, policies for the retention and safe destruction of all information (including personal data) which it holds in paper and electronic form. The Council's retention policy shall confirm the period for which information (including personal data) shall be retained or if this is not possible the criteria used to determine that period (e.g. the Limitation Act 1980).**
- 11.3 **The agenda, papers that support the agenda and the minutes of a meeting shall not disclose or otherwise undermine confidential information or personal data without legal justification.**
- 11.4 **Councillors, staff, the Council's contractors and agents shall not disclose confidential information or personal data without legal justification.**

## **12. Draft minutes**

- 12.1 If the draft minutes of a preceding meeting have been served on councillors with the agenda to attend the meeting at which they are due to be approved for accuracy, they shall be taken as read.
- 12.2 There shall be no discussion about the draft minutes of a preceding meeting except in relation to their accuracy. A motion to correct an inaccuracy in the draft minutes shall be moved in accordance with standing order 10.1.1 above.
- 12.3 The accuracy of draft minutes, including any amendment(s) made to them, shall be confirmed by resolution and shall be signed by the chairman of the meeting and stand as an accurate record of the meeting to which the minutes relate.
- 12.4 If the chairman of the meeting does not consider the minutes to be an accurate record of the meeting to which they relate, he shall sign the minutes and include a paragraph in the following terms or to the same effect:

"The chairman of this meeting does not believe that the minutes of the meeting of the ( ) held on [date] in respect of ( ) were a correct record but his view was not upheld by the meeting and the minutes are confirmed as an accurate record of the proceedings."
- 12.5 **The Council shall publish draft minutes on a website which is publicly accessible and free of charge not later than one month after the meeting has taken place.**
- 12.6 Subject to the publication of draft minutes in accordance with standing order 12.5 above, and standing order 20.1 and following a resolution which confirms the accuracy of the minutes of a meeting, the draft minutes or recording of the meeting for which approved minutes exist shall be destroyed.

## **13. Code of conduct and dispensations**

See also standing order 3.18 above.

- 13.1 All councillors and non-councillors with voting rights shall observe the code of conduct adopted by the council.
- 13.2 Unless he has been granted a dispensation, a councillor or non-councillor with voting rights shall withdraw from a meeting when it is considering a matter in which he has a disclosable pecuniary interest. He may return to the meeting after it has considered the matter in which he had the interest.
- 13.3 Unless he has been granted a dispensation, a councillor or non-councillor with voting rights shall withdraw from a meeting when it is considering a matter in which he has another interest if so required by the council's code of conduct. He may return to the meeting after it has considered the matter in which he had the interest.
- 13.4 **Dispensation requests shall be in writing and submitted to the Proper Officer** as soon as possible before the meeting, or failing that, at the start of the meeting for which the dispensation is required.
- 13.5 A decision as to whether to grant a dispensation shall be made by the meeting of the council, or committee or sub-committee for which the dispensation is required and that decision is final.
- 13.6 A dispensation request shall confirm:
- 13.6.1 the description and the nature of the disclosable pecuniary interest or other interest to which the request for the dispensation relates;
  - 13.6.2 whether the dispensation is required to participate at a meeting in a discussion only or a discussion and a vote;
  - 13.6.3 the date of the meeting or the period (not exceeding four years) for which the dispensation is sought; and
  - 13.6.4 an explanation as to why the dispensation is sought.
- 13.7 Subject to standing orders 13.4 and 13.6 above, a dispensation request shall be considered by the Proper Officer before the meeting or, if this is not possible, at the start of the meeting for which the dispensation is required.
- 13.8 **A dispensation may be granted in accordance with standing order 13.5 above if having regard to all relevant circumstances the following applies:**
- 13.8.1 **without the dispensation the number of persons prohibited from participating in the particular business would be so great a proportion of the meeting transacting the business as to impede the transaction of the business;**
  - 13.8.2 **granting the dispensation is in the interests of persons living in the council's area; or**
  - 13.8.3 **it is otherwise appropriate to grant a dispensation.**

#### **14. Code of conduct complaints**

- 14.1 Upon notification by the Unitary Council that it is dealing with a complaint that a councillor or non-councillor with voting rights has breached the council's code of conduct, the Proper Officer shall, subject to standing order 11 above, report this to the council.
- 14.2 Where the notification in standing order 14.1 above relates to a complaint made by the Proper Officer, the Proper Officer shall notify the Chairman of Council of this fact, and the Chairman shall nominate another staff member to assume the duties of the Proper Officer in relation to the complaint until it has been determined and the council has agreed what action, if any, to take in accordance with standing order 14.4 below.
- 14.3 The council may:
- 14.3.1 provide information or evidence where such disclosure is necessary to progress an investigation of the complaint or is a legal requirement;
- 14.3.2 seek information relevant to the complaint from the person or body with statutory responsibility for investigation of the matter;
- 14.4 **Upon notification by the Unitary Council that a councillor or non-councillor with voting rights has breached the council's code of conduct, the council shall consider what, if any, action to take against him. Such action excludes disqualification or suspension from office.**

## **15. Proper Officer**

- 15.1 The Proper Officer shall be either (i) the clerk or (ii) other staff member(s) nominated by the council to undertake the work of the Proper Officer when the Proper Officer is absent.
- 15.2 The Proper Officer shall:
- 15.2.1 **at least three clear days before a meeting of the council and a committee,**
- **Serve on councillors by delivery or post at their residences or by email authenticated in such manner as the Proper Officer thinks fit, a signed summons confirming the time, place and the agenda (provided the councillor has consented to service by email) and**
  - **Provide, in a conspicuous place, public notice of the time, place and agenda (provided that the public notice with agenda of an extraordinary meeting of the Council convened by Councillors is signed by them).**

*See standing order 3.2 above for the meaning of clear days for a meeting of a full council and standing order 3.3 for the meaning of clear days for a meeting of a committee.*

- 15.2.2 subject to standing order 9 above, include on the agenda all motions in the order received unless a councillor has given written notice at least 5 days before the meeting confirming his withdrawal of it;

- 15.2.3 **convene a meeting of full council for the election of a new Chairman of the Council, occasioned by a casual vacancy in his office;**
  - 15.2.4 **facilitate inspection of the minute book by local government electors;**
  - 15.2.5 **receive and retain copies of byelaws made by other local authorities;**
  - 15.2.6 retain acceptance of office forms from councillors;
  - 15.2.7 retain a copy of every councillor's register of interests;
  - 15.2.8 assist with responding to requests made under the Freedom of Information Act 2000 and Data Protection Act 1998, in accordance with and subject to the council's policies and procedures relating to the same;
  - 15.2.9 liaise, as appropriate, with the Council's Data Protection Officer (if there is one);
  - 15.2.10 receive and send general correspondence and notices on behalf of the council except where there is a resolution to the contrary;
  - 15.2.11 assist in the organisation of, storage of, access to, security of and destructions of information held by the Council in paper and electronic form subject to the requirements of data protection and freedom of information legislation and other legitimate requirements (e.g. the Limitation Act 1980);
  - 15.2.12 arrange for legal deeds to be executed;
- (see also standing order 23 below);
- 15.2.13 arrange or manage the prompt authorisation, approval, and instruction regarding any payments to be made by the council in accordance with the council's financial regulations;
  - 15.2.14 record every planning application notified to the council and the council's response to the local planning authority;
  - 15.2.15 refer a planning application received by the council to the Chairman or in his absence Vice-Chairman (if any) of the Planning committee within two working days of receipt to facilitate an extraordinary meeting if the nature of a planning application requires consideration before the next ordinary meeting committee;
  - 15.2.16 manage access to information about the council via the publication scheme; and
  - 15.2.17 retain custody of the seal of the council (if any) which shall not be used without a resolution to that effect.

## **16. Responsible Financial Officer**

- 16.1 The council shall appoint appropriate staff member(s) to undertake the work of the Responsible Financial Officer when the Responsible Financial Officer is absent.

## **17. Accounts and accounting statements**

- 17.1 “Proper practices” in standing orders refer to the most recent version of Governance and Accountability for Local Councils – a Practitioners’ Guide.

- 17.2 All payments by the council shall be authorised, approved and paid in accordance with the law, proper practices and the council’s financial regulations.

- 17.3 The Responsible Financial Officer shall supply to each councillor least once in each quarter, and at each financial year end, in line with financial regulations, a statement to summarise:

17.3.1 the council’s receipts and payments for each quarter;

17.3.2 the council’s aggregate receipts and payments for the year to date;

17.3.3 the balances held at the end of the quarter being reported, and which includes a comparison with the budget for the financial year and highlights any actual or potential overspends.

- 17.4 As soon as possible after the financial year end at 31 March, the Responsible Financial Officer shall provide:

17.4.1 each councillor with a statement summarising the council’s receipts and payments for the last quarter and the year to date for information; and

17.4.3 to the full council the accounting statements for the year in the form of Section 2 of the annual return (AGAR), as required by proper practices, for consideration and approval.

- 17.5 The year end accounting statements shall be prepared in accordance with proper practices and applying the form of accounts determined by the council (receipts and payments, or income and expenditure) for a year to 31 March. A completed draft annual return shall be presented to each councillor at least 14 days prior to anticipated approval by the Council. The annual governance and accountability return (AGAR) of the Council, which is subject to external audit, including the annual governance statement, shall be presented to the Council for consideration and formal approval before 30 June.

## **18. Financial controls and procurement**

- 18.1 The council shall consider and approve financial regulations drawn up by the Responsible Financial Officer, which shall include detailed arrangements in respect of the following:

18.1.1 the keeping of accounting records and systems of internal controls;

- 18.1.2 the assessment and management of financial risks faced by the council;
  - 18.1.3 the work of the independent internal auditor in accordance with proper practices and the receipt of regular reports from the internal auditor, which shall be required at least annually;
  - 18.1.4 the inspection and copying by councillors and local electors of the council's accounts and/or orders of payments; and
  - 18.1.5 whether contracts with an estimated value below **£25,000** due to special circumstances are exempt from a tendering process or procurement exercise.
- 18.2 Financial regulations shall be reviewed regularly and at least annually for fitness of purpose.
- 18.3 **A public contract regulated by the Public Contracts Regulations 2015 with an estimated value in excess of £25,000 but less than the relevant thresholds in standing order 18.6 is subject to Regulations 109-114 of the Public Contracts Regulations 2015 which include a requirement on the Council to advertise the contract opportunity on the Contracts Finder website regardless of what other means it uses to advertise the opportunity unless it proposes to use an existing list of approved suppliers (framework agreement).**
- 18.4 Subject to additional requirements in the financial regulations of the council, the tender process for contracts for the supply of goods, materials, services or the execution of works shall include, as a minimum, the following steps:
- 18.4.1 a specification for the goods, materials, services or the execution of works shall be drawn up;
  - 18.4.2 an invitation to tender shall be drawn up to confirm (i) the council's specification (ii) the time, date and address for the submission of tenders (iii) the date of the council's written response to the tender and (iv) the prohibition on prospective contractors contacting councillors or staff to encourage or support their tender outside the prescribed process;
  - 18.4.3 the invitation to tender shall be advertised in a local newspaper and in any other manner that is appropriate;
  - 18.4.4 tenders are to be submitted in writing in a sealed marked envelope addressed to the Proper Officer;
  - 18.4.5 tenders shall be opened by the Proper Officer in the presence of at least one councillor after the deadline for submission of tenders has passed;
  - 18.4.6 tenders are to be reported to and considered by the appropriate meeting of the council or a committee with delegated responsibility.

- 18.5 Neither the council, nor a committee with delegated responsibility for considering tenders, is bound to accept the lowest value tender.
- 18.6 **A public contract regulated by the Public Contracts Regulations 2015 with an estimated value in excess of £181,302 for a public service or supply contract or in excess of £4,551,413 for a public works contract (or other thresholds determined by the European Commission every two years and published in the Official Journal of the European Union (OJEU)) shall comply with the relevant procurement procedures and other requirements in the Public Contracts Regulations 2015 which include advertising the contract opportunity on the Contracts Finder website and in OJEU.**
- 18.7 **A public contract in connection with the supply of gas, heat, electricity, drinking water, transport services, or postal services to the public; or the provision of a port or airport; or the exploration for or extraction of gas, oil or solid fuel with an estimated value in excess of £363,424 for a supply, services or design contract; or in excess of £4,551,413 for a works contract; or £820,370 for a social and other specific services contract (or other thresholds determined by the European Commission every two years and published in OJEU) shall comply with the relevant procurement procedures and other requirements in the Utilities Contracts Regulations 2016.**
- 19. Handling staff matters**
- 19.1 A matter personal to a member of staff that is being considered by a meeting of council the Personnel & Grievance committee is subject to standing order 11 above.
- 19.2 Subject to the council's policy regarding absences from work, the council's most senior member of staff shall notify the chairman of the Personnel & Grievance committee or, if he is not available, the vice-chairman of absence occasioned by illness or other reason and that person shall report such absence to the Personnel & Grievance committee at the next meeting.
- 19.3 The chairman of the Personnel & Grievance committee or in his absence, the vice-chairman shall upon a resolution conduct a review of the performance and annual appraisal of the work of the Clerk. The reviews and appraisal shall be reported in writing and is subject to approval by resolution by the Personnel & Grievance committee.
- 19.4 Subject to the council's policy regarding the handling of grievance matters, the council's most senior employee (or other employees) shall contact the chairman of the Personnel & Grievance or in his absence, the vice-chairman in respect of an informal or formal grievance matter, and this matter shall be reported back and progressed by resolution of the Personnel & Grievance committee.
- 19.5 Subject to the council's policy regarding the handling of grievance matters, if an informal or formal grievance matter raised by the Clerk relates to the chairman or vice-chairman of the Personnel & Grievance committee, this shall

be communicated to another member of the committee, which shall be reported back and progressed by resolution of the committee.

19.6 Any persons responsible for all or part of the management of staff shall treat the written records of all meetings relating to their performance, capabilities, grievance or disciplinary matters.

19.7 In accordance with standing order 11(a), persons with line management responsibilities shall have access to staff records referred to in standing order 19.6 above.

## **20. Responsibilities to provide information**

*See also standing order 21.*

**20.1 In accordance with freedom of information legislation, the Council shall publish information in accordance with its publication scheme and respond to requests for information held by the Council.**

**20.2 The Council shall publish information in accordance with the requirements of the Smaller Authorities (Transparency Requirements) (England) Regulations 2015.**

## **21 Responsibilities under Data Protection Legislation**

(Below is not an exclusive list).

*See also standing order 11.*

21.1 The Council may appoint a Data Protection Officer.

**21.2 The Council shall have policies and procedures in place to respond to an individual exercising statutory rights concerning his personal data.**

**21.3 The Council shall have a written policy in place for responding to and managing a personal data breach.**

**21.4 The Council shall keep a record of all personal data breaches comprising the facts relating to the personal data breach, its effects and the remedial action taken.**

**21.5 The Council shall ensure that information communicated in its privacy notice(s) is in an easily accessible and available form and kept up to date.**

## **22 Relations with the Media / Press**

22.1 Requests from the press or other media for an oral or written comment or statement from the Council, its councillors or staff shall be handled in accordance with the Council's policy in respect of dealing with the press and/or other media.

## **23 Execution and Sealing of Legal Deeds**

*See also standing orders 15.2.12 and 15.2.17*

23.1 A legal deed shall not be executed on behalf of the Council unless authorised by a resolution.

**23.2 Subject to standing order 23.1, any two councillors may sign, on behalf of the Council, any deed required by law and the Proper Officer shall witness their signatures.**

## **24 Communication with Unitary Council**

24.1 An invitation to attend a meeting of the Council shall be sent, together with the agenda, to the ward councillor(s) of the Unitary Council representing the area of the Council.

24.2 Unless the Council determines otherwise, a copy of each letter sent to the Unitary Council shall be sent to the ward councillor(s) representing the area of the Council.

## **25 Restrictions on councillor activities**

25.1 Unless authorised by a resolution, no councillor shall:

25.1.1 inspect any land and/or premises which the council has a right or duty to inspect; or

25.1.2 issue orders, instructions or directions.

## **26 Standing orders generally**

26.1 All or part of a standing order, except one that incorporates mandatory statutory requirements, may be suspended by resolution in relation to the consideration of an item on the agenda for a meeting.

26.2 A motion to add to or vary or revoke one or more of the council's standing orders, except one that incorporates mandatory statutory requirements, shall be proposed by a special motion, the written notice by at least 3 councillors to be given to the Proper Officer in accordance with standing order 9 above.

26.3 The Proper Officer shall provide a copy of the council's standing orders to a councillor as soon as possible after he has delivered his acceptance of office form.

26.4 The decision of the chairman of a meeting as to the application of standing orders at the meeting shall be final.

26.5 Appendix A forms a constituent part of the Standing Orders

## APPENDIX A

### HOWDEN TOWN COUNCIL COMMITTEE STRUCTURE & OPERATION 16 June 2015

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#### Summary

The last review of Committee structure took place in 2011. Advice from ERNLLCA is that a Council the size of Howden should not have a need for sub-committees and this is the salient part of this review

#### 1. INTRODUCTION

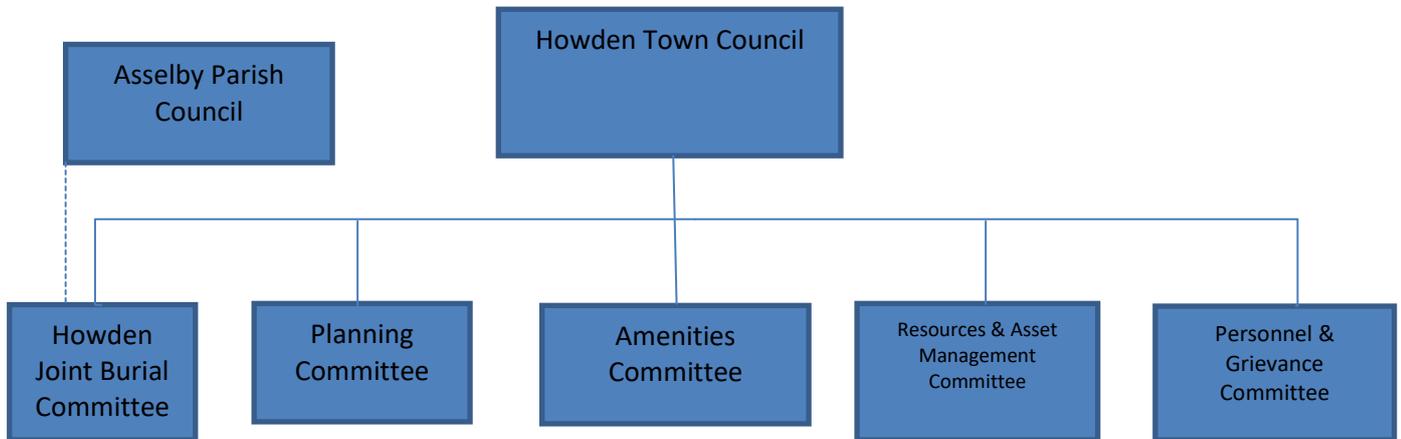
- 1.1 This paper is for consideration by full Council on 16 June 2015 and follows a meeting between the Clerk and Alan Barker – Executive Officer for ERNLLCA which was convened to advise on committee structure and standing orders.
- 1.2 The Clerk works 5 days a week for the council and legally should be present at all Council and Committee Meetings to advise and take the Minutes.
- 1.3 The Clerk will serve a summons on Councillors with an agenda to attend Council and Committee Meetings and issue public notices for these.
- 1.4 Council meetings will start at 7pm and committee meetings at 7.15pm

#### 2. PURPOSE

- 2.1 The purpose of the review of Committee structures of the Council is in recognition that a relatively small Council such as Howden should not have Sub-Committees. ERNLLCA has advised that the Sub-Committees are rolled back up into the Committees from which they came. Therefore Events roll back to Amenities, Buildings and Website should go to RAMC and Personnel & Grievance becomes a Committee in its own right. Each Committee can authorise Councillors to meet with outside bodies to organise things like events and monies be authorised to be spent on these provided the amounts are within a previously minuted amount.

### 3. PROPOSED NEW STRUCTURE

The proposed new structure with number of members is shown below



#### Notes

1. The Joint Burials Committee manages the Cemetery. In accordance with the Local Government Act 1972, as a joint committee it operates as a Committee of the Council and is funded partly by Asselby Parish Council. Budgets and operations are devolved to the Committee by both Councils. It is excluded from this paper as it has a specific and separate remit at this time. This is to be reviewed separately and this Appendix updated accordingly.

### 4. COMMITTEES

- Will have defined terms of reference agreed by Council
- A Committee which requires funds should prepare a budget request by October for consideration by the Resources & Asset Management Committee
- Committees will be given delegated power to spend an agreed budget for specific areas of work.
- Committees will be administered by the Clerk and minutes of the meeting made
- Where a Committee wishes to invite tenders for works these will be prepared by the Committee and the incoming tenders evaluated by Resources & Asset Management, in line with financial regulations and standing orders.
- Members may serve on as many committees as Council determines. This has historically been two committees not including Burials and Personnel & Grievance.
- Each committee shall be quorate at one-half of its total membership or a minimum of three. If half of the members does not give a full number then this will be rounded up to the next full number as in the list below

<b>Appointed members</b>	<b>Quorum</b>
6	3
7	4
8	4
9	5

## **5. STANDING ORDERS**

This paper forms a constituent appendix of the standing orders and complements the standing orders on committees.

## **6. COMMITTEE TERMS OF REFERENCE**

Upon ERNLLCA advice the sentence “The Committee may refer specific matters to the Council for a final decision if it so wishes” has been removed from all committee terms of reference. If the Council devolves authority to a Committee, that Committee has been lawfully given the authority to make decisions and should do so.

### **6.1 Planning Committee**

The Planning Committee will be delegated to make decisions on behalf of the Council in the following matters:

- Consider and formulate responses to any of the following
  - All planning matters and will have total delegated powers to comment on behalf of the Council on all planning applications except those defined by East Riding Council as “Strategic”. Such applications will be put before full Council.
  - Comments and consultations on Development Plans and Revisions and all Statutory and Non-Statutory Plans and proposals at national, regional and local level, deemed to have impact on the Parish.
  - Responses to the Government’s Planning Inspectorate and other appropriate bodies either in support of or against planning and enforcement appeals made by the owners and developers of land and property and if considered appropriate authorise the attendance of members and officers and the engagement of professional representation at Local Inquiries and Hearings into such appeals.
  - Highways, footpaths and street naming (not streetlights).
- formulation of policy for adoption by council.
- execution of council policy in respect of devolved authorities.
- recommend expenditure to the Resources and Asset Management Committee and expend monies in accordance with the agreed revenue budget and in line with financial regulations.
- any other matter which may be delegated to it by the Council from time to time.

### **6.2 Amenities Committee**

The Amenities Committee will be delegated to make decisions on behalf of the Council in the following matters:

- suitable and safe management of any area of land where the council is the occupier or has control.

- recommend annual maintenance and capital expenditure to the Resources and Asset Management Committee and expend monies in accordance with the agreed revenue budget and in line with financial regulations.
- specification and operation of contracts for the management of land areas.
- formulation and operation of plans for the responses to adverse weather conditions such as flooding and snow.
- organise and/or oversee events for the town where appropriate.
- formulation of policy for adoption by Council.
- execution of council policy in relation to any of the above matters.
- any other matter which may be delegated to it by the Council from time to time.

### **6.3 Resources and Asset Management Committee**

The Resources and Asset Management Committee will advise and recommend courses of action to the Council on

- financial matters and overall budgetary control including corporate governance of council e.g. Risk Management and insurance.
- annual budgets and precept after receiving budgetary requests from the standing committees.
- contracts and tenders for works and professional services required by this or any committee or council.
- maintain a watching brief over changes in legal and policy frameworks and advise committees or council.
- any other matter which may be delegated to it by the Council from time to time.

The Committee shall have delegated authority to make decisions on behalf of the Council in the following matters and have devolved to it a budget which it must control:

- street lighting
- storage
- Minster Church clock
- website and publicity
- formulation of policy for adoption by Council
- execution of Council policy in relation to any of the above matters
- any other matter which may be delegated to it by the Council from time to time

### **6.4 Personnel and Grievance Committee**

The Personnel and Grievance Committee is a Committee with a specific remit and shall be delegated to make decisions on behalf of the Council in the following matters:

- Hearings for Grievance and Capability matters
- Dealing with any Disciplinary and Capability matters to a final conclusion, only reporting to Council when the time for any Appeal has passed
- Appraisal of the Town Clerk.
- Salaries (in association with full council);
- Conditions of Service;

- Staff levels;
- Consideration of staffing levels
- Recruitment and selection of staff
- To receive reports as necessary on employment records including, but not exclusively:
  - Job Descriptions
  - Person Specifications
  - Contracts of Employment
  - Health and Safety Policies and Procedures
- Any other matter which may be delegated to it by the Council from time to time

It is vital that the Personnel & Grievance Committee keeps confidential its deliberations and decisions in cases of Grievance, Disciplinary, and Capability hearings, because if an Appeal against a decision is received it must, legally and in the interests of fairness, be heard again by elected members with no prior knowledge of the case. This is also a requirement of the Code of Conduct.

In order to ensure as far as possible that such matters as Appraisal, Grievance, Disciplinary and Capability issues are dealt with professionally and in accordance with Employment legislation, all members of the Personnel & Grievance Committees must agree to undertake training in these matters.